Financial and Compliance Audit June 30, 2019



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## Part I Financial Section





#### Independent Auditor's Report

The Auditor State of Hawaiʻi

The Hawaiian Homes Commission Department of Hawaiian Home Lands

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Department of Hawaiian Home Lands, State of Hawai'i (the "Department"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Department's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Department, as of June 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note A, the financial statements of the Department include only the governmental activities, each major fund, and the aggregate remaining fund information of the Department, and are not intended to present fairly the financial position of the State of Hawai'i (the "State") as of June 30, 2019, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 7 through 15 and pages 22 through 23, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Department's basic financial statements. The combining non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the "Uniform Guidance"), and is not a required part of the basic financial statements.

The combining non-major fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such



information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining non-major fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 12, 2020 on our consideration of the Department's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Department's internal control over financial reporting and compliance.

Akamíne, Oyadomani + Kosaki CPA, Inc.

Honolulu, Hawaiʻi March 12, 2020



Management's Discussion and Analysis (Unaudited)

June 30, 2019

The following Management's Discussion and Analysis ("MD&A") is designed to provide an overview of the financial performance of the State of Hawai'i, Department of Hawaiian Home Lands (the "Department") for the fiscal year ended June 30, 2019. Please read it in conjunction with the Department's financial statements, which follow this section.

#### **Financial Highlights for Fiscal Year 2019**

- The Department's net position, the amount of assets exceeding liabilities, totaled \$885.7 million. Of this amount, \$371.3 million is unrestricted, \$83.9 million is restricted, and \$430.5 million is net investment in capital assets.
- The Department's net position increased \$18.1 million over the course of this year's operations.
- In fiscal year 2019, the Department's revenues exceeded expenses (before transfers) by \$18.1 million. In fiscal year 2018, the revenues exceeded expenses (before transfers) by \$43.2 million.
- The total revenues of the Department decreased by \$28.6 million, or 28%.
- The total fund balance of the Department's governmental funds increased by \$28.7 million.

#### **Overview of the Financial Statements**

This MD&A serves as an introduction to the Department's basic financial statements. The basic financial statements are comprised of three components: (1) department-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information (combining financial statements – non-major governmental funds) in addition to the basic financial statements.

The first two statements are department-wide financial statements that provide both long-term and short-term information about the Department's overall financial status and operations.

The fund financial statements focus on individual parts of the Department, reporting the Department's status and operations in more detail than the department-wide financial statements. These statements detail how general departmental services were financed in the short-term as well as what remains for future spending.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

#### **Department-Wide Financial Statements**

The department-wide financial statements provide a broad view of the Department's operations. The statements provide both short-term and long-term information about the Department's financial position and activities, which assists in assessing the Department's economic condition at the end of the fiscal year and operations for the year then ended. These statements are prepared using the flow of economic resources measurement focus and the accrual basis of accounting. The department-wide financial statements include two statements:

• The statement of net position presents all of the Department's assets and liabilities. The difference between the assets and liabilities is reported as net position.

Management's Discussion and Analysis (Unaudited) June 30, 2019

• The statement of activities presents information showing how the Department's net position changed during the fiscal year. This statement presents a comparison between direct expenses and program revenues for each division of the Department.

The activities of the Department are mostly supported by state appropriation, rental income from commercial land leases, and intergovernmental revenues. The Department's basic services fall under these types of activities.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Department uses fund accounting to ensure and demonstrate compliance with legal requirements.

The fund financial statements provide more detailed information about the Department's status and operations. Certain of the Department's funds were established under State of Hawai'i ("State") Law or by bond covenants. Other funds of the Department are established by the Hawaiian Homes Commission Act. These funds manage money for particular purposes.

The Department only has governmental funds which finance the Department's basic services. Governmental funds are used to account for essentially the same functions reported as governmental activities in the department-wide financial statements. However, unlike the department-wide financial statements, the fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Department's short-term financing requirements.

Because the focus of fund financial statements is narrower than that of the department-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the department-wide financial statements. By doing so, readers may better understand the long-term impact of the Department's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Department has 15 governmental funds, nine of which are separately disclosed as major funds for presentation purposes. Each major fund is presented in a separate column in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balance. These funds are briefly described as follows:

- **General Fund** The General Fund is authorized and appropriated by the State Legislature each year for planning, development, management and general support for the Hawaiian Homestead Program.
- Hawaiian Home General Loan Fund Act 249, SLH 1986, amended this revolving loan fund and consolidated all loan funds other than the Hawaiian Home Loan Fund in 1986. The major source of receipts for this fund is through principal repayment. The Department

Management's Discussion and Analysis (Unaudited) June 30, 2019

can make loans from the revolving funds for the construction of homes, home repairs or additions, or for the development and operation of a farm, ranch or agriculture operation.

- Hawaiian Home Lands Trust Fund This fund was established by Act 14, Special Session 1995, which settles all claims made on behalf of the Hawaiian Home Land Trust against the State between August 21, 1959 and July 1988. It requires that the State make twenty annual deposits of \$30 million or their discounted equivalent into the Hawaiian Home Lands Trust Fund. Proceeds of the fund may be used by the Department for capital improvements and other purposes undertaken in furtherance of the Hawaiian Homes Commission Act of 1920, as amended.
- Hawaiian Home Operating Fund This fund was established through a merger of the Hawaiian Home Development Fund and Hawaiian Home Operating Fund in 1986. Any interest or earnings arising out of investments from the Hawaiian Home Loan Fund are to be credited to and deposited into the Hawaiian Home Operating Fund. All monies received by the Department from any other source, other than those prescribed in other funds of the Hawaiian Homes Commission Act, are deposited into this fund. The Department uses the fund for the construction, operation and maintenance of revenue-producing activities that are intended to serve principally occupants on Hawaiian home lands. The fund is also used to finance improvements and developments necessary to serve present and future occupants of Hawaiian home lands.
- Hawaiian Home Receipts Fund All interest monies from loans or investments received by the Department from any fund, except the Hawaiian Home Loan Fund, Hawaiian Home Administration Account, Native Hawaiian Rehabilitation Fund, Department of Hawaiian Home Lands Revenue Bond Special Fund and Hawaiian Home Lands Trust Fund, are deposited into this fund. This fund serves as a clearing fund at the end of each quarter. All monies in this fund are transferred to other funds as authorized by the Hawaiian Homes Commission Act.
- Hawaiian Home Administration Account The revenue sources of this fund are the entire receipts from any leasing or other dispositions of "available lands" and any interest or other earnings arising out of investments from this fund. The Department expends the monies for salaries and all other administrative expenses of the Department, excluding capital improvements, in the absence of general funds appropriated for operating and administrative costs.
- Federal Grants The Department is the recipient of an annual block grant under the Native American Housing Assistance and Self-Determination Act of 1996 ("NAHASDA"). The U.S. Department of Housing and Urban Development ("HUD") is the cognizant entity of the NAHASDA grant in carrying out affordable housing activities for Native Hawaiian families qualified for this program.
- Hawaiian Home Trust Fund Monies deposited into this fund are available for transfers into any other fund or account authorized by the Act or for any public purpose to further the purposes of the Act. Public purpose includes using the Hawaiian Home Trust Fund as a reserve for loans insured or guaranteed by the HUD Federal Housing Administration, Veteran Administration or any other federal agency authorized to insure or guarantee loans. A major portion in the Hawaiian Home Trust Fund is the reserve for loans insured by the HUD Federal Housing Administration.

Management's Discussion and Analysis (Unaudited) June 30, 2019

• Hawaiian Home Lands Bond Fund – The Hawaiian Home Lands Bond Funds are funded through budget bills passed by the State Legislature and approved by Governor. The appropriations can be used for construction projects and GIAs (Grant-in-Aid) Projects.

The accompanying notes to the financial statements are part of the financial statements. The notes provide additional information that is essential to gain a full understanding of the information provided in the department-wide and fund financial statements.

In addition to the basic financial statements and accompanying notes, this report also presents other supplementary information consisting of the combining balance sheet and combining statement of revenues, expenditures and changes in fund balances in connection with non-major governmental funds and schedule of expenditures of federal awards.

#### Financial Analysis of the Department as a Whole

#### Net Position

The Department's total net position increased by \$18.1 million to \$885.7 million between fiscal years 2019 and 2018, primarily due to an increase in program revenues from administration and support services along with a decrease in overall expenses during fiscal year 2019. A large portion of the Department's net position (49%) reflects its investment in capital assets such as land, buildings, infrastructure, furniture and equipment, and construction-in-progress. The Department uses these capital assets to provide improvements on a special class of public lands, which are leased to native Hawaiians; consequently, these assets cannot be sold. Although the Department's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets cannot be used to liquidate these liabilities.

Management's Discussion and Analysis (Unaudited)

June 30, 2019

The following is a comparative statement of net position:

# Summary of Statement of Net Position (in millions)

		2019	 2018	Increase (Decrease)		
Current and other assets	\$	503.7	\$ 477.3	\$	26.4	
Capital assets Deferred outflows of resources		478.9 3.3	 494.1 3.5		(15.2) (0.2)	
Total assets and deferred outflows of resources	\$	0.95 0	\$ 074.0	¢	11.0	
	-	985.9	 974.9	\$	11.0	
Long-term liabilities Other liabilities	\$	53.1 46.9	\$ 53.3 54.0	\$	(0.2) (7.1)	
Total liabilities	\$	100.0	\$ 107.3	\$	(7.3)	
Net position						
Net invesment in capital assets	\$	430.5	\$ 441.4	\$	(10.9)	
Restricted		83.9	152.3		(68.4)	
Unrestricted		371.3	 273.9		97.4	
Total net position	\$	885.7	\$ 867.6	\$	18.1	

#### **Change in Net Position**

The Department's total program revenues decreased from \$51.8 million in fiscal year 2018 to \$40.6 million in fiscal year 2019 (see statement of activities). Approximately 27.4% of the Department's program revenues came from interest income, 11.1% came from grants and contributions, 42.5% came from the general lease program, and 19.0% came from other sources. Total general revenues decreased by 35% to \$33.2 million due to a decrease in general fund and bond fund appropriations received in fiscal year 2019 as compared to fiscal year 2018 for construction projects and grants-in-aid funding for community organizations.

#### **Statement of Activities**

The statement of activities presents how the Department's net position changed during the current fiscal year. Revenues and expenses are reported as soon as the underlying event occurs, regardless of the timing of the related cash flows. As such, the statement includes information for some items that will result in cash flows in future fiscal periods (e.g., uncollected lease payments).

Management's Discussion and Analysis (Unaudited) June 30, 2019

The following is a comparative summary of changes in net position:

# Summary of Changes in Net Position (in millions)

	2010	2010	Increase		
	 2019	 2018	(De	crease)	
Revenues					
Program revenue					
Administration and support services	\$ 12.0	\$ 6.0	\$	6.0	
Homestead services	6.1	5.6		0.5	
Land development	0.4	-		0.4	
Home construction	-	0.2		(0.2)	
Land management	17.3	17.7		(0.4)	
Intergovernmental revenues	4.8	22.3		(17.5)	
Appropriations, net of lapses and transfers	 33.2	 50.6		(17.4)	
Total revenues	 73.8	 102.4		(28.6)	
Expenses					
Administration and support services	\$ 15.5	\$ 13.6	\$	1.9	
Homestead services	27.9	31.3		(3.4)	
Land development	6.5	7.7		(1.2)	
Home construction	2.3	2.1		0.2	
Land management	 3.5	 4.5		(1.0)	
Total expenses	 55.7	 59.2		(3.5)	
Excess of revenues over expenses	18.1	43.2		(25.1)	
Net position					
Beginning of year	 867.6	 824.4		43.2	
End of year	\$ 885.7	\$ 867.6	\$	18.1	

As noted, net position increased by \$18.1 million from operations, a 2.1% growth this year, compared to an increase of \$43.2 million, a 5.2 % growth in fiscal year 2018. The fiscal year 2019 increase is primarily due to an increase in program revenues received from administration and support services and other programs and a slight decrease in expenses which offset the decrease in bond funds and Grant-In-Aid(GIA) projects for which DHHL is the pass-through agency.

Management's Discussion and Analysis (Unaudited) June 30, 2019

#### Financial Analysis of the Department's Governmental Funds

#### **Governmental Funds**

The focus of the Department's governmental funds is to provide information on short-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Department's financing requirements. In particular, unassigned fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of fiscal year 2019, the Department's governmental funds reported a combined increase in fund balance of \$28.7 million. The changes in fund balance for the governmental funds differ from the change in net position for governmental activities. The differences relate to certain financial resources and expenditures such as debt financing and capital outlays that are included in the changes in fund balances but are not reported in the changes in net position.

	Comparison of Balance Sheet (in millions)																	
			A	ssets				Liabilities						Fund Balances				
		2019		2018		Change		2019		2018		Change		2019		2018	С	hange
General Fund	\$	5.7	\$	5.4	\$	0.3		1.3		1.0		0.3		4.4		4.4		-
General Loan Fund		111.0		104.1		6.9		37.7		35.7		2.0		73.3		68.4		4.9
Land Trust Fund		155.8		155.5		0.3		0.2		1.5		(1.3)		155.6		154.0		1.6
Operating Fund		65.1		51.9		13.2		1.3		4.6		(3.3)		63.8		47.3		16.5
Receipts Fund		8.5		7.5		1.0		4.8		4.3		0.5		3.7		3.2		0.5
Administration Account		36.9		44.6		(7.7)		2.9		3.2		(0.3)		34.0		41.4		(7.4)
Federal Grants		35.9		36.7		(0.8)		0.5		6.5		(6.0)		35.4		30.2		5.2
Trust Fund		47.8		46.5		1.3		36.0		34.3		1.7		11.8		12.2		(0.4)
Bond Fund		45.2		37.1		8.1		2.5		1.8		0.7		42.7		35.3		7.4
Other Funds		28.0		27.2		0.8		3.7		3.3		0.4		24.3		23.9		0.4
Total	\$	539.9	\$	516.5	\$	23.4	\$	90.9	\$	96.2	\$	(5.3)	\$	449.0	\$	420.3	\$	28.7

# Comparison of Statement of Revenues, Expenditures, and Changes in Fund Balances

(in millions)

											Other Financing Sources and													
			Re	venues					Expe	enditure	s			Lapsed Appropriations				Fund Balances						
	2	2019		2018	Change		_	2019 2018		Cl	hange		2019		2018	Ch	ange	2	2019	2	018	Cha	ange	
General Fund	\$	18.1	\$	17.9	\$	0.2		14.9		13.9		1.0		(3.2)		(3.0)		(0.2)		-		1.0		(1.0)
General Loan Fund		-		-		-		1.4		2.2		(0.8)		6.3		4.4		1.9		4.9		2.2		2.7
Land Trust Fund		3.6		2.7		0.9		2.0		2.9		(0.9)		-		-		-		1.6		(0.2)		1.8
Operating Fund		1.8		1.9		(0.1)		8.5		9.8		(1.3)		23.2		20.0		3.2		16.5		12.1		4.4
Receipts Fund		6.7		5.2		1.5		-		-		-		(6.2)		(4.4)		(1.8)		0.5		0.8		(0.3)
Administration Account		18.3		19.1		(0.8)		3.1		4.3		(1.2)		(22.6)		(19.4)		(3.2)		(7.4)		(4.6)		(2.8)
Federal Grants		6.2		17.8		(11.6)		1.0		5.6		(4.6)		-		-		-		5.2		12.2		(7.0)
Trust Fund		-		-		-		0.4		-		0.4		-		-		-		(0.4)		-		(0.4)
Bond Fund		17.0		34.4		(17.4)		9.6		8.8		0.8		-		(0.2)		0.2		7.4		25.4	(	18.0)
Other Funds		3.8		5.6		(1.8)		3.8		6.8		(3.0)		0.4		0.4		-		0.4		(0.8)	_	1.2
Total	\$	75.5	\$	104.6	\$	(29.1)	\$	44.7	\$	54.3	\$	(9.6)	\$	(2.1)	\$	(2.2)	\$	0.1	\$	28.7	\$	48.1	\$ (	19.4)

Overall, the assets for the Department increased by \$23.4 million, liabilities decreased by \$5.3 million, and fund balance increased by \$28.7 million.

#### **Budgetary Highlights**

In fiscal year 2019, the General Fund Account received appropriations amounting to \$25.1 million. This amount was expended according to the budget except \$1,748,337 was lapsed.

Management's Discussion and Analysis (Unaudited) June 30, 2019

In the Hawaiian Home Administration Account, the actual revenue exceeded the budgeted amount by \$13.5 million and expenditures were \$2.5 million less than the budgeted amount. The overall favorable variance of \$16.0 million was created by expenditure control measures.

#### **Capital Asset and Debt Administration**

#### **Capital Assets**

At the end of fiscal year 2019, the Department had invested \$828.8 million in a broad range of capital assets, including land, building and improvements, furniture and equipment, and infrastructure. This amount represents a net increase (including additions, deductions and reclassifications) of \$8.1 million, or 1.0%, over last year.

# Capital Assets (in millions)

	2019			2018	crease crease)
Buildings and improvements	\$	29.2	\$	29.2	\$ -
Furniture and equipment		5.7		5.6	0.1
Motor vehicles		1.4		1.4	-
Infrastructure		706.1		693.9	 12.2
Total depreciable assets		742.4		730.1	 12.3
Less: Accumulated depreciation		(349.9)		(326.6)	 (23.3)
Net depreciable assets		392.5		403.5	 (11.0)
Land		41.8		41.8	-
Land improvements		33.4		33.4	-
Construction in progress		11.2		15.4	 (4.2)
Total capital assets	\$	478.9	\$	494.1	\$ (15.2)

In fiscal year 2019, the Department expended \$8.1 million for various capital projects, including \$462,000 for Keokea-Waiohuli Subdivision, Phase 1A Re-subdivision, \$4.9 million for Papakolea Sewer System Upgrades, \$679,000 for Pulehunui Master Plan and \$2.1 million for various other projects.

#### Long-Term Debt

In 2009, the Department issued Revenue Bonds, Series 2009, to fund the planning, design and construction projects on the Hawaiian Home Lands. In August 2017, the Department advance refunded the Series 2009 Revenue Bonds with the Series 2017 Revenue Bonds. The Department also has a note payable to reimburse the Housing and Community Development Corporation of Hawaii for infrastructure costs over a 15-year period.

Management's Discussion and Analysis (Unaudited)

June 30, 2019

#### Outstanding Debt (in millions)

					Inc	crease	
	2019			2018	(Decrease)		
Notes payable	\$	3.0	\$	4.7	\$	(1.7)	
Capital lease obligation		15.7		16.6		(0.9)	
Bonds payable, net		32.9		34.9		(2.0)	
Total outstanding debt	\$	51.6	\$	56.2	\$	(4.6)	

#### **Economic Factors and Next Year's Budgets**

Revenues generated from general leases, revocable permits, licenses and right of entry agreements are projected to total \$17.4 million. This represents a decrease of 3.8% from the prior fiscal year projection. The decrease is primarily due to cancellation of several accounts and/or rent adjustments or fees.

#### **Currently Known Facts or Decisions**

As stewards of the Hawaiian Home Lands Trust, the Department remains focused on the core mission of returning native Hawaiians to the land, as envisioned by founder Prince Jonah Kuhio Kalaniana'ole.

In the ongoing effort to effectively manage the trust, the Department spent much of this fiscal year laying a foundation of rules and policies that will have profound impacts on the future of the trust and the beneficiaries we serve.

In FY 2019, DHHL received an appropriation of \$25.1 million in general funds and \$20.1 million in Capital Improvement Funds from the Hawai'i State Legislature. The Department began offering a scheduled 395 homestead lots throughout the State in FY 19 and based on current funding levels, DHHL will be developing at least 1,300 lots statewide over the next five years.

Some of our notable accomplishments this fiscal year include a reorganized process for awarding of lots, the launch of a Contact Center and the establishment of a pilot homebuilding program between DHHL, the Department of Public Safety, and the University of Hawai'i Maui College. The Department also moved forward with RFPs to develop a highrise project in Mo'ili'ili as well as worked to address feral cattle issues on Hawai'i Island. Another highlight of FY 2019 was the acquisition of land for homesteading on Maui through affordable housing tax credits.

Statement of Net Position June 30, 2019

#### ASSETS AND DEFERRED OUTFLOWS OF RESOURCES

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES Assets		
Cash in State Treasury (Note C)	\$	369,684,630
Receivables		
Loans, net of allowance for losses of \$19,243,000 (Note D)		94,378,413
Accrued interest - loans		6,883,747
Accrued interest - investment pool		6,187,159
General leases and licenses, net of allowance for losses of \$3,784,000		3,107,242
Due from developers		10,000,000
Other, net of allowance for losses of \$1,907,000		6,647,142
Inventory of homes purchased from former lessees (Note F)		3,405,480
Inventory of homes for sale and development		169,554
Restricted cash and short-term investments held outside of State Treasury (Note E)		3,214,334
Prepaid expenses Capital assets, net (Note G)		75,314 478,884,050
Total assets		982,637,065
		762,057,005
Deferred outflows of resources Deferred loss on refunding		3,272,902
Total assets and deferred outflows of resources	\$	985,909,967
LIABILITIES AND NET POSITION	-	,,,,,,
Liabilities		
Vouchers and contracts payable	\$	5,462,259
Interest payable		448,000
Temporary deposits payable		36,064,381
Other liabilities		4,385,236
Unearned revenue		755,490
Due within one year		
Notes payable (Note I)		1,700,000
Capital lease obligation (Note K)		780,000
Bonds payable (Note J)		1,655,000
Accrued vacation		471,661
Due in more than one year		1 200 000
Notes payable (Note I)		1,300,000
Capital lease obligation, net of premium (Note K) Bonds payable, net of premium (Note J)		14,917,292
Accrued vacation		31,278,490 1,000,899
Total liabilities		
		100,218,708
Commitments and contingencies (Note N)		
Net position Net investment in capital assets		430,526,170
Restricted for		+50,520,170
Capital projects		42,738,667
Debt reserve agreements		3,214,334
Loans and loan commitments		35,352,203
Guaranteed and insured loans		2,500,000
Unrestricted		371,359,885
Total net position		885,691,259
Total liabilities and net position	\$	985,909,967



Statement of Activities for the year ended June 30, 2019

				Program 1	Net (Expense)					
Functions/Programs	Program Expenses		Charges for Services		Operating Grants and Contributions			Revenue and Changes in Net Position		
Administration and support services Homestead services Land development Home construction Land management	\$	15,547,608 27,939,243 6,476,046 2,224,670 3,530,493	\$	12,002,583 6,100,575 437,000 - 17,258,117	\$	4,833,334	\$	1,288,309 (21,838,668) (6,039,046) (2,224,670) 13,727,624		
Total governmental activities	\$	55,718,060	\$	35,798,275	\$	4,833,334	\$	(15,086,451)		
	State	General revenues: State appropriations, net of lapsed appropriations of \$1,844,765 Transfers and adjustments, net								
			Tota	l general revenue	es			33,150,503		
		Change in net position Net position at July 1, 2018								
	Net po									
	Net po	\$	885,691,259							



## State of Hawai'i Department of Hawaiian Home Lands Balance Sheet Governmental Funds June 30, 2019

	General Fund	Hawaiian Home General Loan Fund	Hawaiian Home Lands Trust Fund	Hawaiian Home Operating Fund	Hawaiian Home Receipts Fund	Hawaiian Home Administration Account	Federal Grants	Hawaiian Home Trust Fund	Hawaiian Home Lands Bond Funds	Other Funds	Total
ASSETS	a		<u> </u>							<u> </u>	
Cash in State Treasury Receivables	\$ 5,720,881	\$ 36,156,075	\$ 145,842,157	\$ 63,664,159	\$ 655,430	\$ 31,435,092	\$ 4,779,822	\$ 11,798,833	\$ 45,227,935	\$ 24,404,246	\$ 369,684,630
Due from other funds	-	-	-	7,261	124,242	-	-	36,064,381	-	-	36,195,884
Loans, net of allowance for losses of				,,							
\$19,243,000	-	71,239,337	-	-	-	-	21,733,085	-	-	1,405,991	94,378,413
Accrued interest - loans	-	-	-	31,052	6,770,423	-	82,272	-	-	-	6,883,747
Accrued interest - investment pool	-	-	3,339,501	702,273	915,509	846,405	-	-	-	383,471	6,187,159
General leases and licenses, net of allowances for losses of \$3,784,000	_	_				3,107,242				_	3,107,242
Due from developers	-	-	5,000,000	_	_		5,000,000	_	-	-	10,000,000
Other	5,201	150,214	1,436,938	681,008	-	108,582	4,265,199	-	-	-	6,647,142
Inventory of homes purchased from											
former lessees	-	3,405,480	-	-	-	-	-	-	-	-	3,405,480
Inventory of homes for sale and			160 554								160.554
development Restricted cash and short-term investments	-	-	169,554	-	-	-	-	-	-	-	169,554
held outside of State Treasury	-	-	-	-	-	1,431,573	-	-	-	1,782,761	3,214,334
Total assets	\$ 5,726,082	\$ 110,951,106	\$ 155,788,150	\$ 65,085,753	\$ 8,465,604	\$ 36,928,894	\$ 35,860,378	\$ 47,863,214	\$ 45,227,935	\$ 27,976,469	\$ 539,873,585
1 otar assets	\$ 3,720,082	\$ 110,931,100	\$ 155,788,150	\$ 05,085,755	\$ 8,403,004	\$ 30,928,894	\$ 33,800,378	\$ 47,803,214	\$ 43,227,933	\$ 27,970,409	\$ 339,873,383
LIABILITIES AND FUND BALANCES											
Liabilities	\$ 1,277,168	¢	\$ 263,424	\$ 645,149	s -	\$ 735,163	\$ 484,692	\$-	\$ 2,489,268	\$ 949,145	\$ 6,844,009
Vouchers and contracts payable Due to other funds	\$ 1,277,108	\$ - 36,012,497	\$ 203,424	\$ 043,149 183,387	3 -	\$ 755,105	\$ 484,092	ə -	\$ 2,489,208	\$ 949,145	36,195,884
Due to Federal agency	-		_	- 105,507	-	-		-	-	-	
Temporary deposits payable	-	-	-	-	-	-	-	36,064,381	-	-	36,064,381
Other liabilities	-	1,675,176	-	-	-	-	-	-	-	2,710,060	4,385,236
Unearned revenue				452,160	4,792,246	2,131,750	23,483				7,399,639
Total liabilities	1,277,168	37,687,673	263,424	1,280,696	4,792,246	2,866,913	508,175	36,064,381	2,489,268	3,659,205	90,889,149
Fund balances											
Restricted for											
Capital projects	-	-	-	-	-	-	-	-	42,738,667	-	42,738,667
Debt agreements	-		-	-	-	1,431,573	-		-	1,782,761	3,214,334
Guaranteed and insured loans	-	150,000	-	-	-	-	-	2,350,000	-	-	2,500,000
Federal loan programs Assigned to	-	-	-	-	-	-	35,352,203	-	-	-	35,352,203
Home loans and homestead services	-	75,818,802	-	-	3,673,358	-	-	9,448,833	-	4,641,995	93,582,988
Land management	5,717,040	-	-	63,805,057	-	32,630,408	-	-	-	-	102,152,505
Home construction and land development	-	-	155,524,726	-	-	-	-	-	-	17,892,508	173,417,234
Unassigned	(1,268,126)	(2,705,369)									(3,973,495)
Total fund balances	4,448,914	73,263,433	155,524,726	63,805,057	3,673,358	34,061,981	35,352,203	11,798,833	42,738,667	24,317,264	448,984,436
Total liabilities and											
fund balances	\$ 5,726,082	\$ 110,951,106	\$ 155,788,150	\$ 65,085,753	\$ 8,465,604	\$ 36,928,894	\$ 35,860,378	\$ 47,863,214	\$ 45,227,935	\$ 27,976,469	\$ 539,873,585

The accompanying notes are an integral part of the financial statements.

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Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2019

Total fund balances - governmental funds	\$ 448,984,436
Amounts reported for governmental activities in the statement of net position are different because:	
(1) Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds. These assets consist of:	
Infrastructure assets\$ 706,077,309Land41,824,231Land improvements33,406,582Buildings and improvements29,188,835Construction-in-progress11,161,816Other capital assets7,129,541Accumulated depreciation(349,904,264)	478,884,050
(2) Prepaid expenses are not current financial resources and therefore are not reported in the governmental funds.	75,314
(3) Deferred loss on refunding of bonds payable is not reported in the governmental funds, but are reported in the statement of net position net of accumulated amortization as deferred outflows of resources.	3,272,902
(4) Certain revenues not collected within 60 days after the end of the year are deferred in the funds.	6,644,149
(5) Accrued interest payable is not recognized in governmental funds.	(448,000)
(6) Long-term debt payment accruals are included as an expenditure for governmental funds but are included in bonds payable and capital lease obligation in the statement of net position.	1,381,750
(7) Some long-term liabilities and deferred charges are not due and payable in the current period and therefore are not reported in the funds, including:	
Notes payable  \$ (3,000,000)    Capital lease obligation  (15,697,292)    Bonds payable  (32,933,490)    Accrued vacation  (1,472,560)	(53,103,342)
Total net position	\$ 885,691,259
The accompanying notes are an integral part of the financial statements	



Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds for the year ended June 30, 2019

	General Fund	Hawaiian Home General Loan Fund	Hawaiian Home Lands Trust Fund	Hawaiian Home Operating Fund	Hawaiian Home Receipts Fund	Hawaiian Home Administration Account	Federal Grants	Hawaiian Home Trust Fund	Hawaiian Home Lands Bond Funds	Other Funds	Total
Revenues											
State appropriations General leases	\$ 18,167,493 -	\$ -	\$ -	\$ - -	\$ -	\$ - 13,849,131	\$ - -	\$ - -	\$ 17,080,000	\$ - -	\$ 35,247,493 13,849,131
Licenses and permits	-	-	-	-	-	3,512,082	-	-	-	-	3,512,082
Interest from loans and note receivable Investment income	-	-	2,856,315	39,066 191,211	5,095,811 1,609,714	737,008	218,406	-	-	366,457	5,353,283 5,760,705
Intergovernmental revenues		_	2,050,515	-	1,009,714		1,833,334			3,000,000	4,833,334
Real property sold	-	-	-	212,000	-	-	-	-	-	-	212,000
Other	-	-	703,080	1,394,374	-	203,722	4,106,920	-	-	445,015	6,853,111
Total revenues	18,167,493		3,559,395	1,836,651	6,705,525	18,301,943	6,158,660	-	17,080,000	3,811,472	75,621,139
Expenditures Current:											
Administration and support services Homestead services	7,408,772 3,171,151	- 1,445,804	1,440,271	511,666 949,870	-	1,610,055 143,516	202,859	400,697	1,680,280	770,356	14,024,956 5,710,341
Land development	2,376,334	-	2,801	3,758,634	-	4,699	300,000	-	178,279	-	6,620,747
Land management	1,685,507	-	147,845	127,012	-	1,334,300	199,863	-	-	4,849	3,499,376
Capital outlay	262,618	-	455,693	3,184,421	-	56,992	333,657	-	7,732,642	-	12,026,023
Debt service										1,595,000	1,595,000
Principal Interest	-	-	-	-	-	-	-	-	-	1,418,950	1,418,950
Total expenditures	14,904,382	1,445,804	2,046,610	8,531,603		3,149,562	1,036,379	400,697	9,591,201	3,789,155	44,895,393
Excess (deficiency) of revenues											
over (under) expenditures	3,263,111	(1,445,804)	1,512,785	(6,694,952)	6,705,525	15,152,381	5,122,281	(400,697)	7,488,799	22,317	30,725,746
Other financing sources (uses) Transfers in	-	6,265,695	-	26,200,000	-	1,398,410	372,803	-	-	3,730,237	37,967,145
Transfers out	(1,391,700)			(3,000,000)	(6,265,695)	(23,973,991)	(372,803)			(3,215,181)	(38,219,370)
Total other financing sources (uses)	(1,391,700)	6,265,695		23,200,000	(6,265,695)	(22,575,581)				515,056	(252,225)
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	1,871,411	4,819,891	1,512,785	16,505,048	439,830	(7,423,200)	5,122,281	(400,697)	7,488,799	537,373	30,473,521
Lapsed appropriation	(1,844,765)	-	-	-	-	-	-	-	-	-	(1,844,765)
Net change in fund balances	26,646	4,819,891	1,512,785	16,505,048	439,830	(7,423,200)	5,122,281	(400,697)	7,488,799	537,373	28,628,756
Fund balances at July 1, 2018	4,422,268	68,443,542	154,011,941	47,300,009	3,233,528	41,485,181	30,229,922	12,199,530	35,249,868	23,779,891	420,355,680
Fund balances at June 30, 2019	\$ 4,448,914	\$ 73,263,433	\$ 155,524,726	\$ 63,805,057	\$ 3,673,358	\$ 34,061,981	\$ 35,352,203	\$ 11,798,833	\$ 42,738,667	\$ 24,317,264	\$ 448,984,436



Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities for the year ended June 30, 2019

	<b>y</b>	)		
Change in fund	l balances - governmental funds			\$ 28,628,756
Amounts repor different be				
(1) Capital o the staten useful liv				
	Capital outlay Depreciation expense Excess of depreciation expense over capita	\$ l outlay	8,101,353 (23,359,703)	(15,258,350)
• •	ent of notes payable is reported as an expenditure in ayment reduces notes payable in the statement of no	-		1,700,000
resources Also, go when del	yment of the principal of long-term debt consumes s of governmental funds, but it is not reported on the vernmental funds report the effect of premiums, dis of is first issued, whereas these amounts are deferrent t of activities:	e statemen counts, and	t of activities. 1 similar items	
	Net decrease in prepaid bond insurance Net decrease in deferred loss on refunding Net decrease in capital lease obligation Net decrease in bonds payable	\$	(6,043) (262,593) 942,837 1,949,565	2,623,766
after the regardles	ernmental funds report revenues only if they are col end of the year. The statement of activities reports resolved of when it is collected. This measurement differences recognition differences for interest income.	revenues w	hen earned,	257,963
does not	lecrease in accrued vacation is reported in the stater require the use of current financial resources and the ditures in governmental funds.			71,917
Č,	m debt payment accruals are included as an expend t are included in bonds payable and capital lease ob sition.	U		 40,000
Change in net j	position			\$ 18,064,052



Statement of Revenues and Expenditures – Budget and Actual (Budgetary Basis)

General Fund (Unaudited)

for the year ended June 30, 2019

	Budgeted Amounts Original and Final				Variance with Final Budget - Favorable (Unfavorable)	
State appropriations	\$	25,120,730	\$	18,167,493	\$	(6,953,237)
Expenditures:						
Administration and support services		13,048,462		7,106,426		5,942,036
Homestead services		5,574,103		3,212,002		2,362,101
Land development		3,803,376		2,975,203		828,173
Land management		2,694,789		1,614,178		1,080,611
Total expenditures		25,120,730		14,907,809		10,212,921
Excess of appropriations over expenditures	\$	-	\$	3,259,684	\$	3,259,684



## Statement of Revenues and Expenditures – Budget and Actual (Budgetary Basis)

Hawaiian Home Administration Account (Unaudited)

for the year ended June 30, 2019

	Budgeted Amounts Original and Final		(Bud	Actual dgetary Basis)	Variance with Final Budget - Favorable (Unfavorable)	
Revenues	\$	4,824,709	\$	18,301,943	\$	13,477,234
Expenditures: Administration and support services Homestead services Land development Land management		2,932,094 649,500 1,243,115		1,475,413 130,240 3,260 674,995		1,456,681 519,260 (3,260) 568,120
Total expenditures		4,824,709		2,283,908		2,540,801
Excess of revenues over expenditures	\$		\$	16,018,035	\$	16,018,035



Notes to Financial Statements June 30, 2019

#### NOTE A - SIGNIFICANT ACCOUNTING POLICIES

#### **Financial Reporting Entity**

The Department of Hawaiian Home Lands, State of Hawai'i (the "Department") is headed by the Hawaiian Homes Commission (HHC). The Department was established by Section 24 of Act 1 (the Hawaii State Government Reorganization Act of 1959), Second Special Session Laws of Hawaii 1959, and is responsible for the administration of the Hawaiian Homes Commission Act of 1920 enacted by the United States Congress. The Hawaiian Homes Commission Act (HHCA) sets aside certain public lands as Hawaiian home lands to be utilized in the rehabilitation of native Hawaiians. The financial statements include the public trusts controlled by the HHC.

The Department is part of the executive branch of the State of Hawai'i (the State). The Department's financial statements are intended to present the financial position and the changes in financial position, of only that portion of the governmental activities, each major fund, and the aggregate remaining fund information of the State that is attributable to the transactions of the Department. The State Comptroller maintains the central accounts for all State funds and publishes financial statements for the State annually which includes the Department's assets, liabilities, net position, and financial activities.

The accompanying financial statements of the Department have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) for state and local governments as prescribed by the Governmental Accounting Standards Board (GASB).

#### **Department-Wide Financial Statements**

The department-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include charges to customers who purchase, use, or directly benefit from goods or services provided by a given function. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function.

Appropriations and other items not properly included among program revenues are reported instead as general revenues. Resources that are dedicated internally are reported as general revenues rather than as program revenues.

Net position is restricted when constraints placed on them are either externally imposed or are imposed by constitutional provisions or enabling legislation.



Notes to Financial Statements June 30, 2019

#### NOTE A - SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Governmental Fund Financial Statements**

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Department considers revenues to be available if they are collected within 60 days of the current fiscal year end. Principal revenue sources considered susceptible to accrual include lease payments, sales, interest on loans and investments, and interest receivable. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims, and judgments are recorded only when payment is due.

Federal grants and assistance awards made on the basis of entitlement periods are recorded as revenue when available and entitlement occurs, which is generally within 12 months of the end of the current fiscal year. All other federal reimbursement-type grants are recorded as intergovernmental receivables and revenues when the related expenditures or expenses are incurred as of fiscal year end and funds are available.

As of June 30, 2019, fund balances of the governmental funds are classified as follows:

- Nonspendable Amounts that cannot be spent because they are either in nonspendable form or they are legally or contractually required to be maintained intact.
- **Restricted** Amounts that are restricted for specific purposes due to constitutional provisions or enabling legislation or constraints that are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments.
- **Committed** Amounts that can be used only for specific purposes determined by a formal action of the State Legislature. The State Legislature is the highest level of decision-making authority for the Department. Commitments may be established, modified, or rescinded only through formal acts by the State Legislature.
- Assigned Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the Department's adopted policy, only the HHC may assign amounts for specific purposes.
- **Unassigned** All other spendable amounts.

When both restricted and unrestricted balances are available for use, it is the Department's policy to use restricted fund balances first, then unrestricted fund balances. Furthermore, committed fund balances are reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted classifications can be used.



Notes to Financial Statements June 30, 2019

#### NOTE A - SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Fund Accounting**

The accounts of the Department are organized on the basis of funds, each of which is considered a separate accounting entity. The Department uses fund accounting to report on its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

The financial activities of the Department that are reported in the accompanying governmental fund financial statements have been classified into the following major governmental funds:

#### **General Fund**

The General Fund is used to account for all financial resources except those required to be accounted for in another fund. The annual operating budget as authorized by the State Legislature provides the basic framework within which the resources and obligations of the General Fund are accounted for.

#### Special Revenue Funds

Special revenue funds are used to account for proceeds of specific revenue sources that are restricted to expenditures for specified purposes. Revenues are primarily from general leases, licenses, and permits granted for commercial, residential, agricultural, and pastoral uses, and interest and investment income. The Department's major special revenue funds are as follows:

- Hawaiian Home General Loan Fund The Hawaiian Home General Loan Fund is used to account for Department loans made to native Hawaiian homesteaders.
- Hawaiian Home Lands Trust Fund The Hawaiian Home Lands Trust Fund accounts for funds from the State to be expended by the Department, as provided by law upon approval by the Commission and used for capital improvements and other purposes undertaken in furtherance of the Hawaiian Homes Commission Act of 1920.
- Hawaiian Home Operating Fund The Hawaiian Home Operating Fund is used to account for operations of the Department and is funded by monies transferred from the Hawaiian Home Receipts Fund.
- Hawaiian Home Receipts Fund The Hawaiian Home Receipts Fund is used to account for receipts of investment interest and loan interest payments from the Department loans to homesteaders.
- Hawaiian Home Administration Account The Hawaiian Home Administration Account is used to account for commercial general leases, revocable permits, and licenses of "available" lands as defined under the HHCA. Lease revenues are used to fund operations of the Department.



Notes to Financial Statements June 30, 2019

#### NOTE A - SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Fund Accounting (continued)**

- Federal Grants The Federal Grants fund is used to account for grants the Department has with the Federal Government.
- Hawaiian Home Trust Fund The Hawaiian Home Trust Fund is used to account for the loan principal and interest payments the Department collects on assumed loans from the Department of Housing and Urban Development (HUD) as part of the mortgage loan insurance agreement. The amounts maintained in this fund provide for payment of any mortgage insurance claims and expenditures incurred by HUD in connection with the lessee borrowings.
- Hawaiian Home Lands Bond Funds The Hawaiian Home Lands Bond Funds are authorized and appropriated by the State Legislature for construction projects or grant-in-aid funds for projects or grants which benefit the trust's beneficiaries or community organizations.

#### Appropriations

An appropriation is an authorization granted by the State Legislature permitting a State agency, within established fiscal and budgetary controls, to incur obligations and to make expenditures. Appropriations are allotted quarterly. The allotted appropriations lapse if not expended by or encumbered at the end of the fiscal year, except for allotted appropriations related to capital projects.

#### Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the governmental fund types.

Encumbrances at June 30, 2019 for the Department's governmental funds were as follows:

	Contracts		 Claims
General Fund	\$	3,525,000	\$ 2,186,000
Land Trust Fund		6,279,000	759,000
Operating Fund		11,558,000	3,942,000
Administration Account		1,422,000	519,000
Federal Grants		4,932,000	2,080,000
Bond Fund		20,917,000	3,000
Other Funds		751,000	224,000
Total	\$	49,384,000	\$ 9,713,000



Notes to Financial Statements June 30, 2019

#### NOTE A - SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Cash in State Treasury**

Cash in State Treasury reported in the statement of net position and the governmental funds balance sheet represents the Department's equity in cash and investments held by the State Treasury (see Note C).

The State Director of Finance is responsible for the safekeeping of all cash in the State Treasury in accordance with State laws. Currently, separate accounts are not maintained in the State Treasury for the Department's general operating and capital appropriations. Although these appropriations are available to the Department to expend, custody and ownership of the funds remains with the State. Unspent general and capital appropriations that continue to be available to the Department for expenditure at the end of the fiscal year are reported as cash in State Treasury in the accompanying fund and department-wide financial statements.

#### **Restricted Cash and Investments**

Cash held with an escrow agent and invested until the repayment of certain obligations have been classified as restricted assets.

The Department invests funds held by the Bank of New York Mellon related to the capital lease obligation and revenue bonds in U.S. Treasury money market funds. The investments are carried at fair value and are valued at the last reported sale price on the last business day of the year or at the last bid price if no sale was reported on that date. Unrealized gains are considered investment income and the funds are restricted to funding future capital lease or revenue bond payments.

#### **Fair Value Measurements**

For financial assets reported at fair value, the Department defines fair value as the price that would be received to sell an asset in the principal or most advantageous market in an orderly transaction between market participants. The Department measures fair value using assumptions developed based on market data obtained from independent external sources and the reporting entity's own assumptions. The hierarchy is broken down into levels based on the reliability of the inputs as follows:

- Level 1 Quoted prices (unadjusted) in active markets for identical assets or liabilities.
- Level 2 Inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly.
- Level 3 Unobservable inputs for an asset or liability reflecting management's own assumptions. Level 3 inputs are used to measure fair value to the extent that observable Level 1 or 2 inputs are not available.



Notes to Financial Statements June 30, 2019

#### NOTE A - SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Inventory of Homes for Sale and Development**

Inventory of homes for sale and development are stated at the lower of cost or estimated net realizable value and includes the costs of land development and home construction, capitalized interest, real estate taxes, and direct overhead costs incurred during development and home construction.

#### **Intrafund and Interfund Transactions**

Transfers of financial resources between activities and appropriations included within the same fund are eliminated. Transfers of revenues from funds authorized to receive them to funds authorized to expend them have been recorded as operating transfers in the financial statements. Interfund balances of \$36,064,381 and \$124,242 represent loans and interest receivable, respectively, temporarily funded with balances from other funds.

All interfund transfers are reflected in the governmental fund financial statements but are eliminated in the department-wide financial statements.

#### Capital Assets

Capital assets, which include land, buildings, improvements, equipment, and infrastructure assets, are reported in the department-wide financial statements. The capitalization thresholds are \$5,000 for equipment and \$100,000 for infrastructure, and buildings and improvements with estimated useful lives of greater than one year. Maintenance and repairs are charged to operations when incurred. Purchased and constructed capital assets are valued at historical cost or estimated historical cost. Donated fixed assets are recorded at their fair market value at the date of donation.

Capital assets are depreciated on the straight-line method over the assets' estimated useful life as follows:

Vehicles	5 years
Machinery and equipment	5 - 7 years
Buildings and improvements	15 - 40 years
Infrastructure	15 - 30 years

The Department also has land in various parts of the State, some of which were transferred to it at no cost or at nominal cost.

#### **Deferred Outflows of Resources**

Deferred outflows of resources represent a consumption of net position that applies to a future period. The Department defers recognition of the loss on debt refunding related to issuance of its revenue bonds and amortizes these costs over the life of the bonds using the straight-line method.



Notes to Financial Statements June 30, 2019

#### NOTE A - SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Temporary Deposits Payable**

As part of the mortgage loan insurance agreement, the Department assumes delinquent mortgage loans from HUD. The temporary deposits payable balance represents the amount of loans assumed, less any payments made to HUD, for the payment of future mortgage insurance claims.

#### **Compensated Absences**

It is the State's policy to permit employees to accumulate earned but unused vacation and sick leave benefits. There is no liability for unpaid accumulated sick leave since sick leave is not convertible to pay upon termination of employment. Accumulated sick leave as of June 30, 2019 was approximately \$5,118,000. All vacation pay is accrued when incurred in the department-wide financial statements. A liability for these amounts is reported in the governmental fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

#### Lease Rents and Interest Income

The Department's governmental fund financial statement recognizes lease rent and mortgage interest of its governmental funds as revenues when they are measurable and available. The available criterion is satisfied when revenues are collectible during the period or soon enough thereafter to pay liabilities of the current period. Amounts not collected within 60 days after the end of the year approximated \$6,644,000 as of June 30, 2019, and are recorded as deferred revenue in the governmental funds balance sheet. The departmental financial statements present lease rents and mortgage interest under the accrual method of accounting.

#### **Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### **New Accounting Pronouncements**

#### GASB Statement No. 83

During fiscal year 2019, the Department implemented GASB Statement No. 83, *Certain Asset Retirement Obligations*. The objective of this Statement is to address accounting and financial reporting for certain asset retirement obligations related to tangible capital assets. This statement requires recognition of a liability for legal obligations to perform asset retirement activities related to tangible capital assets. This statement did not have any effect on the Department's financial statements.



Notes to Financial Statements June 30, 2019

#### NOTE A - SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **New Accounting Pronouncements (continued)**

#### GASB Statement No. 84

The GASB issued Statement No. 84, *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. The Department has not yet determined the effect this Statement will have on its financial statements.

#### GASB Statement No. 87

The GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. The Statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows or outflows of resources based on the provisions of the contract. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. The Department has not yet determined the effect this Statement will have on its financial statements.

#### GASB Statement No. 88

During fiscal year 2019, the Department implemented GASB Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements.* The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. This statement did not have any effect on the Department's financial statements.

#### GASB Statement No. 89

The GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. This Statement replaces Paragraph 5-22 of Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. The Department has not yet determined the effect this Statement will have on its financial statements.



Notes to Financial Statements June 30, 2019

#### NOTE A - SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **New Accounting Pronouncements (continued)**

#### GASB Statement No. 90

The GASB issued Statement No. 90, *Majority Equity Interests – an amendment of GASB Statements No. 14 and No. 61.* The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improve the relevance of financial statement information for certain component units. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. The Department has not yet determined the effect this Statement will have on its financial statements.

#### GASB Statement No. 91

The GASB issued Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with commitments extended by issuers, arrangements associated with conduit debt obligations, and related note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020. The Department has not yet determined the effect this Statement will have on its financial statements.

#### NOTE B - BUDGETING AND BUDGETARY CONTROL

The Department's annual budget is prepared on the cash basis utilizing encumbrance accounting. Revenue estimates are provided to the State Legislature at the time of budget consideration and are revised and updated throughout the fiscal year. Amounts reflected by the Department as budgeted revenues are those estimates as compiled by the State Director of Finance. Budgeted expenditures for the Department's General Fund and the Hawaiian Homes Administration Account, a special revenue fund, are provided to the Department of Budget and Finance, State of Hawai'i, for accumulation with budgeted amounts of the other State agencies and included in the Governor's executive budget that is subject to legislative approval. In addition, the budget for all expenditures of the Department's funds is also presented annually to the HHC for approval. Budgetary information for funds other than the General Fund and Hawaiian Homes Administration Account are not subject to legislative approval, therefore, budgetary reconciliations for those funds are not included in the financial statements.

To the extent not expended or encumbered, General Fund appropriations generally lapse at the end of the fiscal year for which the appropriations were made. The State Legislature specifies the lapse date and any other particular conditions which may terminate the authorization for other appropriations.

For purposes of budgeting, the Department's budgetary fund structure and accounting principles differ from those utilized to present the financial statements in conformity with GAAP.



Notes to Financial Statements June 30, 2019

#### NOTE B - BUDGETING AND BUDGETARY CONTROL (continued)

Since the budgetary basis differs from GAAP, budget and actual amounts in the statements of revenues and expenditures – budget and actual – general fund and the Hawaiian Home Administration Account, are presented on the budgetary basis. A reconciliation of the General Fund and the Hawaiian Home Administration Account revenues in excess of expenditures on a budgetary basis for the year ended June 30, 2019 to revenues in excess of expenditures presented in conformity with GAAP is set forth below.

Under Hawai'i Revised Statutes (HRS) Section 78-13, staff salaries and wages amounting to approximately \$753,000 in the General Fund, for the period from June 16, 2019 through June 30, 2019, are to be funded with monies budgeted for fiscal year 2020. Accordingly, these amounts are excluded from the statements of revenues and expenditures – budget and actual of the General Fund, but are included in the departmental and governmental fund financial statements in accordance with GAAP.

Salaries and wages amounting to approximately \$655,000 in the General Fund, for the period from June 16, 2018 to June 30, 2018, were funded with monies budgeted for fiscal year 2019. Accordingly, these amounts are included in the statements of revenues and expenditures – budget and actual of the General Fund, for the year ended June 30, 2019.

The following schedule reconciles the budgetary amounts of the General Fund and the Hawaiian Home Administration Account to the amounts presented in accordance with GAAP:

General Fund			
\$	3,259,684	\$	16,018,035
	3,227,177		1,384,053
	(517,016)		(102,475)
	(2,607,983)		(2,147,232)
	655,098		-
	(753,849)		
\$	3,263,111	\$	15,152,381
	\$	Fund    \$ 3,259,684    3,227,177    (517,016)    (2,607,983)    655,098    (753,849)	General  Address    Fund  \$    \$ 3,259,684  \$    3,227,177  (517,016)    (2,607,983)  655,098    (753,849)



Notes to Financial Statements June 30, 2019

#### NOTE C - CASH IN STATE TREASURY

The State Director of Finance is responsible for the safekeeping of cash and investments in the State Treasury in accordance with State laws. The Director of Finance may invest any monies of the State, which in the Director's judgment, are in excess of the amounts necessary for meeting the immediate requirements of the State. Cash is pooled with funds from other State agencies and departments and deposited into approved financial institutions or in the State Treasury Investment Pool System. Funds in the investment pool accrue interest based on the average weighted cash balances of each account.

The State requires that depository banks pledge as collateral, government securities held in the name of the State for deposits not covered by federal deposit insurance.

GASB Statement No. 40, *Deposit and Investment Risk Disclosures*, requires disclosures over common deposit and investment risks related to credit risk, interest rate risk, and foreign currency risk. Investments can be categorized by type, maturity, and custodian to determine the level of interest rate, credit and custodial risk assumed by the Department. However, as these funds are held in the State cash pool, the Department does not manage these investments and the types of investments and related interest rate, credit and custodial risks are not determinable at the Department level. The risk disclosures of the State's cash pool are included in the State's Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2019. The State's CAFR can be found at the Department of Accounting and General Services' (DAGS) website: *http://ags.hawaii.gov/accounting/annual-financial-reports/*.

#### NOTE D - LOANS RECEIVABLE

Loans receivable consist of approximately 1,336 loans made to native Hawaiian lessees for the purposes specified in the HHCA. Loans are for a maximum amount of approximately \$453,000 and for a maximum term of 30 years. Loan payments expected to be collected within the next fiscal year approximates \$5,087,000. Interest rates on outstanding loans range up to 10%. The Department's loan portfolio consists of loans that the Department has originated and that generally are collateralized by improvements on the leased properties located in the State. Loan commitments as of June 30, 2019 were approximately \$1,174,000. The Department has provided an allowance for loan losses of approximately \$19,243,000 as of June 30, 2019. The allowance for loan losses is a valuation reserve, which has been provided through charges to operations in the department-wide financial statements. The reserve is based on management's assessment of loan balances deemed uncollectible as of June 30, 2019.

## NOTE E - RESTRICTED CASH AND SHORT-TERM INVESTMENTS HELD OUTSIDE STATE TREASURY

Restricted investments held outside of the State Treasury consist of money market funds held at a financial institution outside of the State of Hawai'i. At June 30, 2019, the fair value of these investments was approximately \$3,214,000 and was determined using Level 1 inputs.



Notes to Financial Statements June 30, 2019

#### NOTE F - INVENTORY OF HOMES PURCHASED FROM FORMER LESSEES

Through June 30, 2019, the Department constructed and sold a total of 583 homes to native Hawaiians in various locations throughout Hawai'i.

Under certain circumstances, the Department purchases homes from former lessees due to voluntary and involuntary cancellations of land leases. The homes are subsequently resold to qualified lessees. As of June 30, 2019, the Department purchased homes from former lessees with book value aggregating approximately \$3,405,000.

#### NOTE G - CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019 was as follows:

	Beginning Balance July 1, 2018	Additions	Disposals/ Transfers	Ending Balance June 30, 2019
Capital assets not being depreciated -				
Land	\$ 41,824,231	\$ -	\$ -	\$ 41,824,231
Land improvements	33,406,582	-	-	33,406,582
Works of art, historical treasures	29,426	-	-	29,426
Construction in progress	15,354,787	8,022,268	(12,215,239)	11,161,816
Total capital assets, not being depreciated	90,615,026	8,022,268	(12,215,239)	86,422,055
Capital assets, being depreciated -				
Buildings and improvements	29,188,835	-	-	29,188,835
Infrastructure	693,862,070	-	12,215,239	706,077,309
Furniture and equipment	5,643,809	7,685	-	5,651,494
Motor vehicles	1,385,221	71,400	(8,000)	1,448,621
Total capital assets, being depreciated	730,079,935	79,085	12,207,239	742,366,259
Less: accumulated depreciation for -				
Buildings and improvements	(12,877,505)	(929,845)	-	(13,807,350)
Infrastructure	(307,132,799)	(22,245,788)	-	(329,378,587)
Furniture and equipment	(5,407,796)	(79,306)	-	(5,487,102)
Motor vehicles	(1,134,461)	(104,764)	8,000	(1,231,225)
Total accumulated depreciation	(326,552,561)	(23,359,703)	8,000	(349,904,264)
Total capital assets, being depreciated, net	403,527,374	(23,280,618)	12,215,239	392,461,995
Capital assets, net	\$ 494,142,400	\$ (15,258,350)	\$ -	\$ 478,884,050



Notes to Financial Statements June 30, 2019

#### NOTE G - CAPITAL ASSETS (continued)

Depreciation expense for the year ended June 30, 2019 was charged to functions of the Department as follows:

Administration and support services	\$ 1,079,512
Homestead services	22,245,789
Land development	5,784
Land management	28,618
Total depreciation	\$ 23,359,703

#### NOTE H - LONG-TERM OBLIGATIONS

For the year ended June 30, 2019, changes in long-term obligations were as follows:

	Notes	Capital Lease	Bonds	Accrued	
	Payable	Obligation	Payable	Vacation	
Balances at July 1, 2018	\$ 4,700,000	\$ 16,640,129	\$ 34,883,055	\$ 1,544,477	
Increase	-	-	-	541,052	
Decrease	(1,700,000)	(942,837)	(1,949,565)	(612,969)	
Balances at June 30, 2019	\$ 3,000,000	\$ 15,697,292	\$ 32,933,490	\$ 1,472,560	

Obligations for accrued vacation are generally liquidated by the General Fund, the Hawaiian Home Operating Fund, and the Hawaiian Home Administration Account.

#### NOTE I - NOTES PAYABLE

In December 2004, the Department entered into a transfer agreement with the Hawaii Housing Finance and Development Corporation (HHFDC), State of Hawai'i, in connection with the acquisition of approximately 1,800 acres of land consisting of four properties on three islands by the Department. A portion of the land is partially developed and is intended to be utilized for 3,500 homes for native Hawaiians.

As part of the transfer agreement, the Department must pay \$2.2 million a year for 15 years, for a total of \$33 million, in the form of a note, to reimburse the HHFDC, for infrastructure costs at three of the properties. This note is noninterest bearing. At June 30, 2019, the Department owed \$3,000,000 to HHFDC. The note will be repaid with monies in the Department's Hawaiian Home Land Trust Fund. In July 2013, the Department executed an amendment that reduced the annual payments to \$1.7 million through 2020 and the final payment totaling \$1.3 million is due in 2021.



Notes to Financial Statements June 30, 2019

#### NOTE J - BONDS PAYABLE

In August 2017, the Department issued \$30,940,000 in refunding bonds to redeem on April 1, 2019 all outstanding Revenue Bonds Series 2009 maturing on or after May 1, 2019 and pay principal and interest on the outstanding Revenue Bonds Series 2009 until that redemption date. The refunding provided present value savings of approximately \$12,422,000.

The Series 2017 Revenue Bonds bear interest at 3% to 5% per annum and mature in annual increments on April 1, 2018 through 2032. Series 2017 Revenue Bonds maturing on or after April 1, 2028 may be redeemed by the Department on or after April 1, 2027. The revenue bonds are payable from and secured by the Department's revenues generated from general leases and available lands. Interest expense of approximately \$1,307,000 is reported as administration and support services expense in the statement of activities.

Details of the Department's revenue bonds as of June 30, 2019 are as follows:

\$30,940,000 revenue bonds dated August 25, 2017;	
due in annual principal installments of \$1,655,000	
to \$2,770,000 from April 1, 2020 through April 1,	
2032; interest at 3% to 5% payable semi-annually.	\$ 28,265,000
Unamortized premium on revenue bonds	4,668,490
	\$ 32,933,490

The annual requirements of the revenue bonds are as follows:

Year ending June 30,	 Interest	 Principal	 Total
2020	\$ 1,372,000	\$ 1,655,000	\$ 3,027,000
2021	1,306,000	1,695,000	3,001,000
2022	1,221,000	1,790,000	3,011,000
2023	1,131,000	1,875,000	3,006,000
2024	1,038,000	1,970,000	3,008,000
2023-2029	3,607,000	11,435,000	15,042,000
2030-2033	 708,000	 7,845,000	 8,553,000
	\$ 10,383,000	\$ 28,265,000	\$ 38,648,000



Notes to Financial Statements June 30, 2019

#### NOTE K - CAPITAL LEASE OBLIGATION

In December 2006, the Department entered into a 25-year facility lease agreement with Wells Fargo Bank, National Association, to lease an office facility which was constructed and completed in April 2008.

In August 2017, Wells Fargo Bank transferred the lease by assignment to The Bank of New York Mellon Trust Company, National Association (BNY Mellon). The Department and BNY Mellon amended the lease payment schedule resulting in present value savings to the Department of approximately \$4,061,000. The Department is required to make semi-annual interest payments and annual principal payments through 2021. Interest on the outstanding balance accrues at various rates between 2% and 5%. Upon expiration of the lease, the title of the facility will be transferred from the lessor to the Department. The following is a schedule of future minimum lease payments related to this agreement:

Year ending June 30,		
2020	\$	1,399,000
2021		1,396,000
2022		1,398,000
2023		1,399,000
2024		1,398,000
Thereafter		11,173,000
Total minimum lease payments		18,163,000
Less: Amount representing interest		(4,738,000)
Unamortized premium on certificates of participation	1	2,272,000
Present value of minimum lease payments		15,697,000
Less: Current portion		(780,000)
Long-term portion	\$	14,917,000

The cost basis and accumulated depreciation of the leased assets at June 30, 2019 was as follows:

Cost	\$ 25,513,266
Less: Accumulated depreciation	(12,295,961)
	\$ 13,217,305

Interest expense of approximately \$445,000 is reported as administration and support services expense in the statement of activities.



Notes to Financial Statements June 30, 2019

#### NOTE L - GENERAL LEASES AND LICENSES

The Department's general leasing operations (Section 204 of Hawaiian Homes Commission Act of 1920, as amended) consist principally of the leasing of its Hawaiian home lands. The general leases have varying terms extending through July 2084.

The future minimum lease income from general leases as of June 30, 2019 is as follows:

Year ending June 30,	
2020	\$ 16,053,000
2021	16,386,000
2022	16,625,000
2023	15,072,000
2024	14,834,000
2025 - 2029	72,300,000
2030 - 2034	73,080,000
2035 - 2039	69,422,000
2040 - 2044	66,619,000
2045 - 2049	63,521,000
2050 - 2054	63,625,000
2055 - 2059	62,068,000
2060 - 2064	58,120,000
2065 - 2069	58,425,000
2070 - 2074	39,774,000
2075 - 2079	6,079,000
2080 - 2084	 3,423,000
	\$ 715,426,000

#### NOTE M - EMPLOYEE BENEFIT PLANS

Substantially all employees of the Department participate in the State's various employee benefit plans, including the Employees' Retirement System (ERS) of the State of Hawai'i, postemployment healthcare and life insurance plan, and a deferred compensation plan. For more information on the State's benefit plans, refer to the State of Hawai'i and ERS' CAFR. The State's CAFR can be found at the DAGS website: http://ags.hawaii.gov/accounting/annual-financialreports/. The ERS CAFR can be found at the ERS website: http://ers.ehawaii.gov/resources/financials.



Notes to Financial Statements June 30, 2019

# NOTE M - EMPLOYEE BENEFIT PLANS (continued)

#### **Employees' Retirement System**

The ERS is a cost-sharing, multiple-employer defined benefit public employee retirement plan. The ERS provides retirement benefits as well as death and disability benefits. All contributions, benefits, and eligibility requirements are established by HRS Chapter 88 and can be amended by legislative action.

- State Policy The actuarial valuation of the ERS does not provide pension information by department or agency. Accordingly, the State's policy on the accounting and reporting for pension benefits is to allocate a portion of the net pension liability, pension expense, and deferred inflows and outflows of resources required under GASB Statement No. 68 only to component units and proprietary funds that are reported separately in stand-alone departmental financial statements or in the State's CAFR. The basis for the allocation is the number of covered employees for each component unit and proprietary fund for pension benefits.
- **Contributions** Contributions are established by HRS Chapter 88 and may be amended through legislation. The employer rate is set by statute based on the recommendations of the ERS actuary resulting from an experience study conducted every five years. Contributions by the Department to the pension plan were approximately \$1,471,000 for the year ended June 30, 2019.
- **Required Supplementary Information and Disclosures** The State's CAFR includes the required footnote disclosures and supplementary information on the State's pension plan.

#### **Deferred Compensation Plan**

The State offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all eligible State employees, permits employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or an unforeseeable emergency.

All plan assets are held in a trust fund to protect them from claims of general creditors. The State has no responsibility for loss due to the investment or failure of investment of funds and assets in the plan, but has the duty of due care that would be required of an ordinary prudent investor.



Notes to Financial Statements June 30, 2019

# NOTE M - EMPLOYEE BENEFIT PLANS (continued)

# Postemployment Healthcare and Life Insurance Benefits

The State contributes to the Hawai'i Employer-Union Health Benefits Trust Fund (EUTF), an agent multiple-employer defined benefit plan. The EUTF was established to provide a single delivery system of health benefits for state and county workers, retirees, and their dependents. The eligibility requirements for retiree health benefits are based on date of hire.

- State Policy The actuarial valuation of the EUTF does not provide other post-employment benefits (OPEB) information by department or agency. Accordingly, the State's policy on the accounting and reporting for OPEB is to only allocate a portion of the State's Annual Required Contribution (ARC), interest, and any adjustment to the ARC, to component units and proprietary funds that are reported separately in stand-alone departmental financial statements or in the State's CAFR. The basis for the allocation is the number of covered employees for each component unit and proprietary fund.
- Contributions Contributions are financed on a pay-as-you-go basis. Contributions by the Department to the EUTF for the years ended June 30, 2019, 2018 and 2017 were approximately \$1,908,000, \$1,611,000 and \$1,574,000, respectively.
- **Required Supplementary Information and Disclosures** The State's CAFR includes the required footnote disclosures and supplementary information on the State's OPEB plan.

# NOTE N - COMMITMENTS AND CONTINGENCIES

# Litigation

The Department is a party to various legal proceedings, the outcome of which, in the opinion of management, will not have a material adverse effect on the Department's financial position. Losses, if any, are either covered by insurance or will be paid from legislative appropriations of the State's General Fund.

For purposes of securing information about the Hawaiian Home Lands Trust Individual Claims discussed as a separate note in prior audits of the Department, please see the discussion about Individual Claims and the lawsuits relating to them, including the claims against the State and the Department in *Kalima v. State of Hawai'i*, Civil No. 99-4771-12, in the State's CAFR on the DAGS website.



Notes to Financial Statements June 30, 2019

#### NOTE N - COMMITMENTS AND CONTINGENCIES (continued)

#### Insurance

The State maintains certain insurance coverage to satisfy bond indenture agreements as well as for other purposes, but is substantially self-insured for all other perils including workers' compensation. The State records a liability for risk financing and insurance related losses, including incurred but not reported, if it is determined that a loss has been incurred and the amount can be reasonably estimated. The State retains various risks and insures certain excess layers with commercial insurance companies. At June 30, 2019, the State recorded an estimated loss for workers' compensation, automobile, and general liability claims as long-term liabilities as the losses will not be liquidated with currently expendable available financial resources. The estimated losses will be paid from legislative appropriations of the State's General Fund. The Department's portion of the State's workers' compensation liability was not material at June 30, 2019.

#### **Guaranteed and Insured Loans**

As of June 30, 2019, the Department was contingently liable for approximately \$51,727,468 in loans originated by the U.S. Department of Agriculture Rural Development for which the Department has guaranteed repayment. Approximately \$8,014,000 of these loans have been reported delinquent as of June 30, 2019.

The Department is also a party to a mortgage loan insurance agreement with the HUD. The agreement provides that HUD will perform underwriting processing for the insurance program and will administer an insurance fund for mortgages originated and held by HUD-approved lenders. The Department will maintain and provide the necessary and proper funds for payment of any mortgage insurance claims and expenditures incurred by HUD in connection with the lessee borrowers. The Department has reserved cash of approximately \$11,799,000 in the trust fund and has deposited \$150,000 with HUD. As of June 30, 2019, loans outstanding totaled approximately \$444,687,000 under this agreement, of which approximately \$29,359,000 has been reported as delinquent.

The Department is also a party to a Native Hawaiian Home Loan Guarantee Program (HUD Section 184) agreement with HUD. The agreement provides that HUD will guarantee certain loans in which homestead leases issued by the Department pursuant to the Hawaiian Homes Commission Act is used as collateral for the loan. As of June 30, 2019, loans outstanding totaled approximately \$111,905,000 under this agreement, of which approximately \$5,381,000 has been reported as delinquent.

As of June 30, 2019, the Department was also contingently liable for approximately \$4,116,000 in loans originated by financial institutions and other lenders for which it had guaranteed repayment. Approximately \$1,300,000 of these loans has been reported delinquent as of June 30, 2019.



Notes to Financial Statements June 30, 2019

# NOTE N - COMMITMENTS AND CONTINGENCIES (continued)

#### **Guaranteed and Insured Loans (continued)**

As of June 30, 2019, the Department paid approximately \$8,186,000 for delinquent mortgage loan payments of lessees. These payments are carried as loans receivable from lessees and bear similar terms as stipulated in the lessees' mortgage notes with the lenders.

The Department has certain loans for which the collateral for the loans is not covered by casualty insurance. The number of such loans was not known as of June 30, 2019.

#### Other

In December 2008, the Department entered into a collaborative financing arrangement with the Office of Hawaiian Affairs, State of Hawai'i (OHA) in which OHA will provide funds for the Department's use in the planning, design, and construction of infrastructure for homesteads for native Hawaiians on properties owned and controlled by the Department. Under the agreement, OHA will pay the Department on an annual basis the lesser of \$3,000,000 or the debt service of bonds, including refunding bonds, issued by the Department to finance infrastructure for housing for native Hawaiians. As of June 30, 2019, the Department received approximately \$31,987,000 from OHA.

#### NOTE O - ASSESSMENTS FOR CENTRAL SERVICE AND ADMINISTRATIVE EXPENSES

The State of Hawai'i has asserted that the Department is liable for its pro rata share of central service and administrative expenses incurred by the State in accordance with Sections 36-27 and 36-30, Hawai'i Revised Statutes. Pursuant to Section 36-31, Hawai'i Revised Statutes, the Department maintains that their funds are trust funds and are not subject to the special fund assessments. Accordingly, no provision for any liability has been made in the accompanying financial statements.

Effective July 1, 1998, Act 27, SLH 1998 amended Section 213 of the Hawaiian Homes Commissions Act and reclassified certain special funds as trust funds.

As of June 30, 2019, the Department's estimate of the accumulated asserted assessments since the inception of the aforementioned law approximated \$25,116,000.



Supplemental Information



# State of Hawai'i

# **Department of Hawaiian Home Lands** Combining Balance Sheet Non-Major Governmental Funds June 30, 2019

		Ha La	epartment of waiian Home nds Revenue d Special Fund	waiian Home Loan Fund	 ive Hawaiian habilitation Fund	Protocol Funds	emporary Deposits	East West llector Road Fund	Fotal Other overnmental Funds
	ASSETS Cash in State Treasury Receivables	\$	11,889,248	\$ 3,235,701	\$ 6,566,584	\$ 8,370	\$ 2,701,993	\$ 2,350	\$ 24,404,246
	Loans, net of allowance for losses of \$16,000 Accrued interest Restricted cash and short-term investments held outside of State		238,111	1,405,991 -	- 145,360	-	-	-	1,405,991 383,471
	Treasury		1,782,761	 -	 -	 -	 -	 -	1,782,761
	Total assets	\$	13,910,120	\$ 4,641,692	\$ 6,711,944	\$ 8,370	\$ 2,701,993	\$ 2,350	\$ 27,976,469
45	<b>LIABILITIES AND FUND BALANCES</b> <b>Liabilities</b> Vouchers and contracts payable Other liabilities	\$	756,675	\$ - 8,067	\$ 192,470	\$ -	\$ 2,701,993	\$ -	\$ 949,145 2,710,060
	Total liabilities		756,675	 8,067	 192,470	 -	 2,701,993	 -	 3,659,205
	Fund balances Restricted for Debt agreements Assigned to Home loans and		1,782,761	-	-	-	-	-	1,782,761
	homestead services		-	4,633,625	-	8,370	-	-	4,641,995
	Home construction and land development		11,370,684	 	 6,519,474	 -	 	 2,350	 17,892,508
	Total fund balances		13,153,445	 4,633,625	 6,519,474	 8,370	 -	 2,350	 24,317,264
	Total liabilities and fund balances	\$	13,910,120	\$ 4,641,692	\$ 6,711,944	\$ 8,370	\$ 2,701,993	\$ 2,350	\$ 27,976,469



Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Non-Major Governmental Funds for the year ended June 30, 2019

	Department of Hawaiian Home Lands Revenue Bond Special Fund		Hawaiian Home Lands Revenue		Hawaiian Home Lands Revenue		Hawaiian Home Lands Revenue		Hawaiian Home Lands Revenue		Hawaiian Home Lands Revenue		Hawaiian Home Lands Revenue		Hawaiian Home Lands Revenue		Hawaiian Home Lands Revenue		Hawaiian Home Lands Revenue		Hawaiian Home Lands Revenue		Hawaiian Home Lands Revenue		Hawaiian Home Lands Revenue		Hawaiian Home Lands Revenue		l Hawaiian Home Loan Fund		Native Hawaiian Rehabilitation Fund		Protocol Funds		nporary eposits	East West Collector Road Fund		Total Other Governmental Funds	
Revenues Investment income Intergovernmental Other	\$	241,444 3,000,000 -	\$ - - -	\$	125,013 - 445,015	\$	- - -	\$	- - -	\$	- - -	\$	366,457 3,000,000 445,015																										
Total revenues		3,241,444	 -		570,028		-		-		-		3,811,472																										
Expenditures Current: Administration and support services Land management Debt service Principal		- - 1,595,000	-		770,356 4,849		-		- -		- -		770,356 4,849 1,595,000																										
Interest		1,418,950	 -		-		-		-		-		1,418,950																										
Total expenditures		3,013,950	 -		775,205		-		-		-		3,789,155																										
Excess (deficiency) of revenues over (under) expenditures		227,494	-		(205,177)		-		-		-		22,317																										
<b>Other financing sources (uses)</b> Transfers in Transfers out		3,727,737 (3,215,181)	 -		-		2,500		-		-		3,730,237 (3,215,181)																										
Total other financing sources (uses)		512,556	 -				2,500		-		-		515,056																										
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses		740,050			(205,177)		2,500		<u>.</u>		_		537,373																										
Net change in fund balances		740,050	 -		(205,177)		2,500		-		-		537,373																										
Fund balances at July 1, 2018		12,413,395	4,633,625		6,724,651		5,870		-		2,350		23,779,891																										
Fund balances at June 30, 2019	\$	13,153,445	\$ 4,633,625	\$	6,519,474	\$	8,370	\$	-	\$	2,350	\$	24,317,264																										

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Schedule of Expenditures of Federal Awards



Schedule of Expenditures of Federal Awards for the year ended June 30, 2019

Federal Grantor/Pass-through Grantor/Program Title	Federal CFDA Number	Pass-Through Identifying Number	Total Federal Expenditures		
U.S. Department of Housing and Urban Development					
Native Hawaiian Housing Block Grant, Year 13	14.873	14HBGHI0001	\$	6,995,422	
Native Hawaiian Housing Block Grant, Year 14	14.873	15HBGHI0001		24,851	
Total CFDA 14.873				7,020,273	
Total Expenditures of Federal Awards			\$	7,020,273	

See notes to the schedule of expenditures of federal awards.



Notes to the Schedule of Expenditures of Federal Awards June 30, 2019

# 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Department and is presented on the cash basis of accounting. The information on this schedule is presented in accordance with the requirements of the Uniform Guidance. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

#### 2. Loans Outstanding

The Department had the following loan balances outstanding as of June 30, 2019. Loans made during the year are included in the federal expenditures presented in the schedule.

Program Title	CFDA Number	Amou	unt Outstanding
U.S. Department of Housing and Urban Development Native Hawaiian Housing Block Grant	14.783	\$	22,079,234
Native Hawalian Housing Dioek Orant	17.705	ψ	22,079,234

#### 3. Indirect Costs

The Department has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.



Part II Government Auditing Standards





Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

The Auditor State of Hawaiʻi

The Hawaiian Homes Commission Department of Hawaiian Home Lands

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the State of Hawai'i, Department of Hawaiian Home Lands (the "Department") as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements, and have issued our report thereon dated March 12, 2020.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Department's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Department's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Department's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Department's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Department's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Akamine, Oyadomani + Kosaki CPA, Inc.

Honolulu, Hawaiʻi March 12, 2020





# Report of Independent Auditors on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance

The Auditor State of Hawaiʻi

The Hawaiian Homes Commission Department of Hawaiian Home Lands

# **Report on Compliance for Each Major Federal Program**

We have audited the State of Hawai'i, Department of Hawaiian Home Lands' (the "Department") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the Department's major federal program for the year ended June 30, 2019. The Department's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

# Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its federal program.

# Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the Department's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the "Uniform Guidance"). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Department's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Department's compliance.

# **Opinion on Each Major Federal Program**

In our opinion, the Department complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2019.

# **Report on Internal Control Over Compliance**

Management of the Department is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Department's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency in *internal control over compliance* is a deficiency or compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

# Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the governmental activities, each major fund, and the aggregate remaining fund information of the financial statements of the Department as of and for the year ended June 30, 2019, and the related notes to the financial statements which collectively comprise the Department's basic financial statements. We have issued our report thereon dated March 12, 2020, which contained unmodified opinions on those financial statements. Our audit was conducted for



the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Akamíne, Oyadomari + Kosaki CPA, Inc.

Honolulu, Hawaiʻi March 12, 2020



Part III Schedule of Findings and Questioned Costs



Schedule of Findings and Questioned Costs for the year ended June 30, 2019

# Section I – Summary of Auditors' Results

# **Financial Statements**

•	he auditor issued on whether the financial udited were prepared in accordance with	Unmodified	
• Material	over financial reporting weaknesses identified? ant deficiencies identified?	yes yes	X no X none reported
Noncompliance	material to financial statements noted?	yes	<u> </u>
Federal Award	S		
• Material	over major programs: weaknesses identified? int deficiencies identified?	yes	X no X none reported
Type of auditors programs:	s' report issued on compliance for major	Unmodified	
•	ngs disclosed that are required to be accordance with the Uniform Guidance?	yes	<u> </u>
Identification of	major federal program:		
<b>CFDA</b> <b>Number</b> 14.873	Name of Federal Program or Cluster Native Hawaiian Housing Block Grant		
Dollar threshold type B progr	used to distinguish between type A and rams:	\$750,000	
Auditee qualifie	d as low-risk auditee?	<u>X</u> yes	no



Schedule of Findings and Questioned Costs (continued) for the year ended June 30, 2019

# <u>Section II – Financial Statement Findings</u>

None noted.

# Section III – Federal Award Findings and Questioned Costs

None.

# <u>Section IV – Status of Prior Year Findings and Questioned Costs</u>

# **Internal Control over Financial Reporting**

No matters reported.

# Federal Award Finding and Questioned Costs

None.

